



Department of Defense DIRECTIVE

NUMBER 2310.2

June 30, 1997

ASD(ISA)

SUBJECT: Personnel Recovery (PR)

References: (a) Title 10, United States Code

- (b) Secretary of Defense Memorandum, "Combat Search and Rescue (CSAR) Executive Agent Responsibilities," January 26, 1996 (hereby canceled)
- (c) DoD Directive 1300.7, "Training and Education Measures Necessary to Support the Code of Conduct," December 23, 1988
- (d) Memorandum from the Chairman of the Joint Chiefs of Staff, "Delineation of Responsibilities for Evasion and Escape Within the Department of Defense," MCM 136-91 (S) August 8, 1991
- (e) DoD Instruction 2310.3, "Personnel Recovery Response Cell Procedures," June 6, 1997
- (f) Memorandum of Agreement (MOA) between the Department of Defense and the Central Intelligence Agency, "Concerning DOD-CIA Mutual Support in Policy, Research and Development, Training, Planning, and Operations for Personnel Recovery (U)," (S) October 23, 1995 and December 8, 1995
- (g) Memorandum of Understanding (MOU) between the Department of Defense and the Department of State, "Protection and Evacuation of U.S. Citizens and Designated Aliens Abroad," September 28 and 29, 1994

1. PURPOSE

This Directive:

1.1. Establishes policy and assigns responsibilities for PR, in accordance with reference (a).

1.2. Designates the Secretary of the Air Force as the DoD Executive Agent (EA) for PR, including applicable portions of previous EA duties (references (b), (c), and (d)), reporting through the Assistant Secretary of Defense for International Security Affairs (ASD(ISA)) to the Secretary of Defense on PR policy matters.

2. APPLICABILITY

This Directive applies to the Office of the Secretary of Defense (OSD), the Military Departments (including the Coast Guard when it is operating as a Military Service in the Department of the Navy), the Chairman of the Joint Chiefs of Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, and the DoD Field Activities (hereafter referred to collectively as "the DoD Components "). The term "Military Services," as used herein, refers to the Army, the Navy, the Air Force, and the Marine Corps.

3. DEFINITIONS

Terms used in this Directive are defined in DoD Instruction 2310.3 (reference (e)).

4. POLICY

It is DoD policy that:

4.1. Preserving the life and well-being of U.S. military, DoD emergency-essential civilian employees and DoD-essential contractor service employees placed in danger of isolation, beleaguerment, detention, or capture while participating in a U.S.-sponsored activity or mission is one of the highest priorities of the Department of Defense. Accordingly, PR is a critical element in the DoD ability to fulfill its moral obligation to protect its personnel, prevent exploitation of U.S. personnel by adversaries, and reduce the potential of captured personnel being used as leverage against the United States.

4.2. The Department of Defense has primary responsibility for recovering U.S. personnel identified in subsection 4.1., above, who are deployed outside the United States and its territories.

4.3. The Department of Defense shall provide PR support to the following:

4.3.1. The Central Intelligence Agency, in accordance with the MOA (reference (f)).

4.3.2. The Department of State for noncombatant evacuation operations (NEO), in accordance with the MOU (reference (g)). DoD support for PR other than NEO shall be provided on a case-by-case basis.

4.3.3. Other U.S. Government Agencies on a case-by-case basis.

4.3.4. Allied, coalition, friendly military, paramilitary, and other designated personnel, when directed.

5. RESPONSIBILITIES

5.1. The Under Secretary of Defense for Policy shall:

5.1.1. Develop, coordinate, and oversee the implementation of DoD policy and plans for the entire process for accounting for and recovering missing personnel.

5.1.2. Convene, as required, a PR response cell (PRRC) under reference (e).

5.1.3. Ensure that the Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict (ASD(SO/LIC)) coordinates with the ASD(ISA) on special operations activities for PR.

5.1.4. Ensure that the Assistant Secretary of Defense for Strategy and Requirements coordinates with the ASD(ISA) on PR requirements in the annual Defense Planning Guidance.

5.2. The Assistant Secretary of Defense for International Security Affairs, under the Under Secretary of Defense for Policy, shall serve as the principal staff assistant and civilian advisor to the Secretary of Defense and to the Under Secretary of Defense for Policy on PR and shall:

5.2.1. Promulgate PR policy; provide policy guidance and recommendations on PR; and determine PR requirements for DoD policies, strategic guidance, planning, and capabilities.

5.2.2. Evaluate the policies, processes, and programs that impact on the DoD ability to execute PR operations; initiate actions, as necessary, that shall enhance the

capabilities of PR assets; and ensure optimum effectiveness of the DoD EA for PR, including joint and/or multi-Service support for resources.

5.2.3. Coordinate with the ASD(SO/LIC) on special operations activities for PR.

5.2.4. Establish a PRRC for activation during PR incidents and exercise the PRRC periodically to ensure that procedures and coordination channels are current and functional.

5.2.5. Represent the Department of Defense at all inter-agency fora on PR matters.

5.2.6. Coordinate with the General Counsel of the Department of Defense concerning all legal issues, and legal status of personnel covered by this Directive.

5.2.7. Ensure that DoD joint PR doctrine is distributed to other U.S. Government Agencies that have personnel assigned abroad.

5.3. The Under Secretary of Defense for Acquisition and Technology shall review all acquisition efforts impacting PR requirements, and issue necessary guidance to ensure:

5.3.1. Adequate programming for acquisition of PR capabilities.

5.3.2. Standardization and interoperability of PR-related equipment across the Services and, when applicable, with allied and coalition forces.

5.3.3. PR capabilities are integrated into acquisition programs, such as survival and life support equipment; command, control, communications, and intelligence (C³I) equipment; and systems in aircraft and other vehicles that may have PR application.

5.4. The Under Secretary of Defense for Personnel and Readiness shall ensure that:

5.4.1. PR is an integral part of military training programs and that the DoD Components train personnel on the Code of Conduct, including survival, evasion, resistance, and escape (SERE) tactics, techniques, and procedures according to their risk of capture or isolation under DoD Directive 1300.7 (reference (c)).

5.4.2. Guidance on theater admission requirements for use of DoD emergency-essential civilian employees and DoD-essential contractor service employees is provided to support operational plans during contingencies and emergencies.

5.4.3. The Assistant Secretary of Defense for Force Management Policy shall provide guidance on missing persons casualty determination and resolution procedures, compensation matters, and other advice on personnel policy issues, as applicable.

5.5. The Assistant Secretary of Defense for Command, Control, Communications, and Intelligence shall:

5.5.1. Provide guidance and prepare C³I architectures and planning documents to ensure adequate support to PR.

5.5.2. In coordination with the Under Secretary of Defense for Acquisition and Technology, ensure standardization and interoperability of C³I architectures for PR across the Services and, when applicable, with allied and coalition forces.

5.5.3. Ensure the Director, Defense Intelligence Agency (DIA), establishes a coordinating group for intelligence support to PR. That group shall coordinate PR intelligence support requirements with the Combatant Commands and other intelligence community components, the Chairman of the Joint Chiefs of Staff, and the EA action offices. DIA shall assist, as appropriate, the Combatant Commanders and the EA action offices.

5.6. The Inspector General of the Department of Defense shall provide results of inspections regarding PR matters to the ASD(ISA) and to the DoD EA for PR.

5.7. The Secretaries of the Military Departments and the Commander, United States Special Operations Command, shall:

5.7.1. Ensure that sufficient PR capabilities (facilities, equipment, training, and personnel, etc.) are developed, programmed, and budgeted to accommodate the PR requirements of the Services and the Combatant Commands.

5.7.2. Provide results of Service inspection programs regarding PR matters to the ASD(ISA) and to the DoD EA for PR.

5.7.3. Review recommendations by the Commanders of Combatant

Commands on the status of missing persons, and decide and resolve the status of missing persons.

5.7.4. Support the DoD EA for PR and establish clear, direct, and expeditious lines of communication between Department of Defense and United States Special Operations Command (USSOCOM) action offices and EA action offices and the ASD(ISA) on policy matters for PR.

5.7.5. Ensure the Secretary concerned performs the functions and responsibilities related to Code of Conduct training as directed in DoD Directive 1300.7 (reference (c)).

5.8. The Secretary of the Air Force shall serve as the DoD EA for PR as designated in paragraphs 5.8.1. through 5.8.12., below, reporting through the ASD(ISA) to the Secretary of Defense on PR policy matters. EA for PR responsibilities include Combat Search and Rescue, Evasion & Recovery, SERE, and Code of Conduct training. As the DoD EA for PR, the Secretary shall coordinate with the Military Departments, Military Services, the Chairman of the Joint Chiefs of Staff, the Combatant Commanders, the Defense Agencies, the DoD Field Activities, and other Government Agencies. The DoD EA for PR does not have the authority to manage the force structure of any Service (except its own) or the USSOCOM. The EA for PR shall:

5.8.1. Make PR functional expertise available to the DoD Components and assist them in implementing Secretary of Defense PR policies and DoD Directives.

5.8.2. Recommend PR policy requirements to the ASD(ISA), and operational requirements to the Chairman of the Joint Chiefs of Staff.

5.8.3. Coordinate within the Department of Defense, and, in the Department of Transportation, with the Coast Guard for implementing policies and DoD Instructions on PR.

5.8.4. Review all PR activities to ensure adequate coordination and standardization in training, security, planning, and operations.

5.8.5. Advise and support the Commanders of the Combatant Commands and the Secretaries of the Military Departments on PR training, planning, and operations to ensure that they reflect and satisfy command requirements.

5.8.6. Recommend PR doctrine, procedures and capabilities to the Chairman

of the Joint Chiefs of Staff and ensure their integration into DoD PR programs.

5.8.7. In the Joint Requirements Oversight Council (JROC) process, review PR procedures, and training and equipment standards to ensure interoperability of Service and USSOCOM recovery assets.

5.8.8. Identify budgetary and personnel requirements to support the PR DoD EA functions.

5.8.9. Periodically review PR employment concepts and capabilities and recommend improvements to the ASD(ISA) and the Chairman of the Joint Chiefs of Staff.

5.8.10. Develop and coordinate joint PR tactics, techniques, procedures, publications, and equipment requirements.

5.8.11. Publish and disseminate SERE products to the DoD Components to assist in unit training and mission planning.

5.8.12. Serve as the DoD office of primary responsibility for joint guidance and procedures pertaining to repatriation processing, and debriefing of U.S. prisoners of war, hostages, detainees, evaders, and escapees on their return to U.S. control.

5.9. The Chairman of the Joint Chiefs of Staff shall:

5.9.1. Coordinate operational implementation of this Directive by the Combatant Commands.

5.9.2. Develop, maintain, and approve joint PR doctrine for the recovery of U.S., allied, coalition, friendly military, and/or paramilitary personnel.

5.9.3. Ensure that PR requirements are reviewed by the JROC.

5.9.4. Support the DoD EA for PR, and establish clear, direct, and expeditious lines of communication between the Chairman of the Joint Chiefs of Staff and EA action offices and the ASD(ISA) on policy matters for PR.

5.10. The Commanders of the Combatant Commands shall:

5.10.1. Establish an office of primary responsibility for PR doctrine and execution.

- 5.10.2. Establish and maintain command procedures and programs for PR.
- 5.10.3. Ensure that PR is an integral part of all operational planning and training.
- 5.10.4. Identify requirements for and shortfalls in PR capabilities.
- 5.10.5. Identify intelligence requirements for PR.
- 5.10.6. Support requests for PR assistance from allied, coalition, and/or paramilitary forces, when such forces are in coalition with a U.S. and/or allied force or are supporting U.S.-led operations.
- 5.10.7. Support the DoD EA for PR, and establish clear, direct, and expeditious lines of communication between the command and EA action offices and the ASD(ISA) on policy matters for PR.
- 5.10.8. Revise theater admission requirements for DoD civilian and contractor service personnel as required.
- 5.10.9. When individuals become isolated, conduct a preliminary assessment of the circumstances surrounding the incident(s), and recommend to the Military Departments the individual's(s') status. If the preliminary assessment indicates that the individual(s) are in a missing status, ensure that all necessary actions are being taken, and all applicable assets are being used to resolve the status of the missing person(s), and recover the individual(s).

6. EFFECTIVE DATE

This Directive is effective immediately.



John P. White
Deputy Secretary of Defense